

Integrating the Healthcare Enterprise



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**IHE IT Infrastructure
Technical Framework Supplement**

10

Add RESTful ATNA (Query and Feed)

HL7[®] FHIR[®] Release 4

Using Resources at FMM Level 3 and Normative

15

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20 Date: May 24, 2019
Author: IHE ITI Technical Committee
Email: iti@ihe.net

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Please verify you have the most recent version of this document. See [here](#) for Trial Implementation and Final Text versions and [here](#) for Public Comment versions.

Foreword

30 This is a supplement to the IHE IT Infrastructure Technical Framework V15.0. Each supplement undergoes a process of public comment and trial implementation before being incorporated into the volumes of the Technical Frameworks.

This supplement is published on May 24, 2019 for Public Comment. Comments are invited and can be submitted at https://www.ihe.net/ITI_Public_Comments. In order to be considered in development of the Trial Implementation version of the supplement, comments must be received 35 by June 23, 2019.

This supplement describes changes to the existing technical framework documents.

“Boxed” instructions like the sample below indicate to the Volume Editor how to integrate the relevant section(s) into the relevant Technical Framework volume.

<i>Amend Section X.X by the following:</i>
--

40 Where the amendment adds text, make the added text **bold underline**. Where the amendment removes text, make the removed text **~~bold strikethrough~~**. When entire new sections are added, introduce with editor’s instructions to “add new text” or similar, which for readability are not bolded or underlined.

45 General information about IHE can be found at <http://ihe.net>.

Information about the IHE IT Infrastructure domain can be found at http://ihe.net/IHE_Domains.

Information about the organization of IHE Technical Frameworks and Supplements and the process used to create them can be found at http://ihe.net/IHE_Process and <http://ihe.net/Profiles>.

50 The current version of the IHE IT Infrastructure Technical Framework can be found at http://ihe.net/Technical_Frameworks.

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Introduction to this Supplement

Whenever possible, IHE profiles are based on established and stable underlying standards. However, if an IHE domain determines that an emerging standard has high likelihood of industry adoption, and the standard offers significant benefits for the use cases it is attempting to address, the domain may develop IHE profiles based on such a standard. During Trial Implementation, the IHE domain will update and republish the IHE profile as the underlying standard evolves.

Product implementations and site deployments may need to be updated in order for them to remain interoperable and conformant with an updated IHE profile.

This Technical Framework Supplement is based on Release 4 of the emerging HL7^{®1} FHIR^{®2} specification. HL7 describes FHIR Change Management and Versioning at <https://www.hl7.org/fhir/versions.html>.

HL7 provides a rating of the maturity of FHIR content based on the FHIR Maturity Model (FMM): level 0 (draft) through N (Normative). See <http://hl7.org/fhir/versions.html#maturity>.

The FMM levels for FHIR content used in this supplement are:

FHIR Resource Name	FMM Level
Bundle	N
AuditEvent	3
OperationOutcome	N

145 This supplement is being updated to add a Feed mechanism that utilizes FHIR AuditEvent so that a FHIR based application can more easily record an audit event. This supplement is provided as a revision of the supplement that introduced a Query mechanism using FHIR AuditEvent and a raw syslog.

Open Issues and Questions

- 150 1. Readers are asked to evaluate to what extent filters should be specified and required within the Filter and Forward Option. Do they seem to be applicable to any implementation that claims this option?

¹ HL7 is the registered trademark of Health Level Seven International.

² FHIR is the registered trademark of Health Level Seven International.

2. There is the possibility to extend this filter capability requirement aligning the type of mandatory filters with mandatory query parameter defined for Audit Record Query transaction (see Section 9.3.2).
- 155 3. Only a JSON return format is specified for Retrieve Syslog Messages [ITI-82]. It delivers a slightly parsed form of the syslog message that makes JSON attributes in a structure that corresponds to the structure define by syslog. Should other forms be supported? Should the unparsed syslog message be returned?
- 160 4. Should there be retrieve methods to get “most recent N events”? This would be a non-deterministic and constantly varying response in most cases.
- 165 5. Should a server information query be specified? There are various RFCs from the IETF that specify aspects of server information.
- 165 6. Should support of the “/.well-known/” path RFC5785 be required or described in transactions ITI-81 and ITI-82? (This can be an alternative to more complete server information.) For example, PACS servers providing restful access to DICOM⁵ objects may respond to “/.well-known/DICOM” in addition to a fully specified URL path.
- 170 7. Should the server be required to error for lack of a time period in ITI-81 and ITI-82 or should this be weakened to “should” or “recommend” or “may”?
- 170 8. The start-time and stop-time in <date> search parameters shall be in RFC3339 format. Do we need to further constrain the format of this parameter? Is this precise enough? Doesn’t it allow for date and month only? For 6 digit fractions of seconds? Or for date-time with timezones? How is matching done then (e.g., Z vs +00:00)? Right now we leverage on FHIR matching criteria.
- 175 9. The mapping defined in <https://www.hl7.org/fhir/R4/auditevent-mappings.html#dicom> it is not sufficient in order to allow auditing through the AuditEvent Resource. **Decision:** in Section 3.81.4.2.2.1 the mapping defined by FHIR has been further constrained in order to allow interoperability between the two data models.
- 180 10. The new FHIR feed mechanism that can be used by Secure Node, Secure Application and Audit Record Forwarder enables subscription mechanisms. The version released for public comment of this profile does not cover these functionalities. Readers are asked to provide feedback about this.
- 185 11. In <https://www.hl7.org/fhir/R4/auditevent-mappings.html#dicom> the ActiveParticipant.RoleIdCode it is mapped either in AuditEvent.agent.type and AuditEvent.agent.role. How should we handle the mapping? **Decision:** The guideline is to map the RoleIdCode in the agent.role element, if the code is known by the ARR as a type should be mapped in the agent.type element instead. When FHIR Release 5 will be aligned with this decision see CP #20536
Frhttps://gforge.hl7.org/gf/project/fhir/tracker/?action=TrackerItemEdit&tracker_item_id

⁵ DICOM is the registered trademark of the National Electrical Manufacturers Association for its standards publications relating to digital communications of medical information.

- 190 =20536&start=0 update Section 3.81.4.2.2.1 Mapping between DICOM and FHIR
removing the statement.
12. The DICOM element ParticipantObjectIdentification.ParticipantObjectDescription it is
defined as a complex type but FHIR AuditEvent.entity.description it is a string element.
How should we handle this mapping? **Decision:** The guideline is to not use this element
since in R5 it will not be present anymore (see
195 https://gforge.hl7.org/gf/project/fhir/tracker/?action=TrackerItemEdit&tracker_item_id=20888)
because ParticipantObjectDescription is simply a grouper element and thus cannot
hold any value.
13. In <https://www.hl7.org/fhir/R4/auditevent-mappings.html#dicom> the EventDateTime it is
mapped in AuditEvent.period but should be mapped in AuditEvent.recorded. How should
200 we handle this? Decision: In future release of FHIR, R5, this issue will be resolved (see
https://gforge.hl7.org/gf/project/fhir/tracker/?action=TrackerItemEdit&tracker_id=677&tracker_item_id=20837).
In the meantime in Table 3.81.4.2.2.1-1 there is the mapping to
be used.
14. The Record Audit Event [ITI-20] transaction it has been modified to support POST of
205 single AuditEvent resources or a Bundle of them. To send a Bundle of AuditEvent it is
required to use the “batch” interaction (see
<https://www.hl7.org/fhir/R4/http.html#transaction>). Readers during Public Comment are
asked to provide feedback regarding this decision.
15. An option for Secure Node, Secure Application, Audit Record Forwarder actors that
210 supports the two feed RESTful interaction has been added with a note that express that if
the actor does not support this option it shall support the Syslog interaction defined in
ITI-20. Readers are asked to provide feedback

Closed Issues

- 215 1. This supplement is being written as additions to the ITI TF-1:9, ATNA, which was
written to an older outline template. Rather than redocument ATNA entirely, these
sections are added using that outline, not the new template. The new sections all fit
appropriately into either outline.
- The Report Audit Event [ITI-20] transaction is completely rewritten to the current
220 template outline. It was old and written to a very different outline than the current
template structure. Merging in the options and their effect on this transaction became
very confusing.
- The Node Authentication [ITI-19] transaction is not affected by this supplement.
2. What audit event log sources should be defined to be supported by the query transaction?
225 The table below is a partial list of event sources. This list is the combination of event
sources supported by a variety of event management software.

230

Decision: this version will only mandate support for the IHE ATNA formats the generic SYSLOG format and the FHIR AuditEvent format. The many other formats and transports can be added later as options or by vendors as product options. Examination of a variety of event reporting and logging products resulted in the following list of sources. After discussion and given scope concerns, no additional sources or encodings will be described.

Partial List of event sources/codecs considered

Name of source	Decision
IHE ATNA	Support
Collectd	No (perhaps future)
Elasticsearch	No (perhaps future)
Eventlog	No (perhaps future)
Imap	No (perhaps future)
Log4j	No (perhaps future)
Lumberjack	No (perhaps future)
S3	No (perhaps future)
Snmp	No (perhaps future)
Syslog	Support
Twitter firehose	No (perhaps future)
Xmpp	No (perhaps future)
Zeromq	No (perhaps future)
Edn	No (perhaps future)
Fluent	No (perhaps future)
Json	No (perhaps future)
Spool	No (perhaps future)
FHIR	Support

3. Event transports were selected as part of the planning decision for this work item. Technical evaluation found no issues with it.

Name of source	Short Description	Issues
IHE ATNA	Covered in this supplement	None
Syslog	Covered in this supplement	None
FHIR	Covered in this supplement	None

235

4. Candidate Query “standards”

A variety of existing event management products and standards were examined. Most of the existing system use product specific plug-ins, direct database access, or other methods for providing query access.

After review, four candidates were considered worth further evaluation.

240

Name of source	Short Description	Decision
DCM4CHE	Open Source implementation of PACS archive including ARR as well as much else. At least 5,000 operational downloads, but most probably not for ARR use.	Evaluate
Tiani Spirit EHR (awaiting formal name)	EU Public specification. Implementation underway.	Evaluate
Connect / Healthway/ ?	Published specification. Need to determine license, etc., but probably suitable.	Evaluate
FHIR AuditEvent Report	Query of a FHIR resource	Evaluate
Plug-in style (multiple)	A variety of product specific mechanisms to write plug-ins for that product.	Reject, too product specific, subject to change at will by product vendor
Direct access to database (multiple)	A variety of product specific mechanisms that document the format and access methods for the internal database used by the product.	Reject, too product specific, subject to change at will by product vendor
Direct access to flat files (multiple)	A variety of product specific mechanisms that document the format and access methods for flat files of messages created by the product.	Reject, too product specific, subject to change at will by product vendor

The surviving four were evaluated against the ITI list of evaluation criteria. The general spreadsheet was reviewed and the following table is the result.

Evaluation Criteria Results

Criteria	DCM4CHE	Tiani Spirit EHR	Connect/Healthway	FHIR (AuditEvent)
Stability		Early development	Has been deprecated	STU and Normative
From an SDO	No	Govt specification	Govt specification	Yes
Licensing restrictions	LGPL v2		?	CC 0
Implementation Experience	Approx 5K installations			Hackathons, Connectathons
Ease of adoption	Open Source			Will be easy
RESTful/SOAP/other	RESTful	SOAP		RESTful
ATNA specific query	Yes	Yes	Yes	Kind-of
Generic SYSLOG query	No	No	No	No
Phase 1 decision	Continue evaluation	Drop	Drop	Continue evaluation
Acceptance by Intrusion Detection/ Security Analysis vendors	?	n.a.	n.a.	?

245

Decision:

FHIR was selected as the standard to be used to profile the Query transaction. The FHIR event report is managed as a joint effort among HL7 FHIR, IHE, and DICOM. This makes coordination of the necessary resource changes fairly straightforward.

250

In order to use FHIR the following modification/extension/addition to the query will be needed:

- We need the same functional capabilities as DCM4CHE. The large installed base of DCM4CHE indicates that the functionality is widely needed. Adapting this functionality to use a FHIR query is a reasonable change if the functional capabilities do not need to change significantly.
- The generic Syslog query will not fit a FHIR query. This was made optional and a simple query that is similar to FHIR was defined.

255

The major risk item is coordinating release and preparation schedules. In order to fit HL7 publication schedule a reasonable version of the resource and query are needed by 22 March 2015. Revisions based upon public comment and TI experience can be handled during the FHIR DSTU cycle.

260

5. Should we define an actor and transaction for the other syslog messages that are not ATNA schema compliant? Should we mandate support for this kind of message from any secure actor? From any secure node? Or, should these filtering these messages only be mandated when originating on an ATNA compliant node, and support for other nodes be left as a product option?

265

Decisions: The Filter and Forward transaction explicitly state that syslog messages not compliant with ATNA schema can be received. Those messages should be sent using the same protocol requirement defined for ATNA. This was addressed in the ITI-20 rewrite. The query for generic syslog messages was defined and is similar to FHIR in some respects. It is made optional.

270

6. Should Audit Record Repository always be required grouping with secure node/application or only when it does forwarding? ARR often have lots of PHI, so secure node may be generally appropriate. What about all the other syslog uses?

275

Decision: Not needed the SN/SA grouping for the store/forward option. The text in the options section is sufficient. We have the need to track the Query event without using all the requirements introduced by the SN grouping, so there is no requirement to send the audit to another repository via TLS.

280

7. The Retrieve Syslog Message [ITI-82] only mandates support for query to return all syslog messages with timestamps within a time window. Should any other queries be mandated? **Decision:** NO
8. The query option is silent about how the Audit Record Repository determines which syslog messages are stored for later query, how long messages remain available for query, etc. Should there be any requirements put on this? The motivation for this is the wide range of real world situations, ranging from sites that must process tens of

- 285 thousands of syslog messages per second to sites that manage a few hundred per day. Some sites deal only with major level ATNA security events. Some sites deal with syslog reports of every network connection, ping, firewall warning, etc. **Decision:** New ITI-20 makes it clear that these issues are decided during implementation and deployment.
- 290 9. Have two endpoints - one for syslog, one for ATNA? Have one and let parameters separate? Have two and permit ATNA parameters on syslog? Have two and permit syslog parameters ATNA (FHIR will generate 400 - bad request unless there is a FHIR extension defined)? **Decision:** two endpoints, one FHIR based and one for generic syslog.
- 295 10. Should Audit Record Repository always be required grouping with secure node/application or only when it does forwarding? ARR often have lots of PHI, so secure node may be generally appropriate. What about all the other syslog uses?

300 **Considerations:** The logging of the query event is clearly appropriate. However, there are requirements introduced by the ATNA Secure Node that are not applicable to our scenario where the Audit Source IS the Audit Record Repository itself: the ARR is required to send audit records via UDP or TLS. We SHOULD mandate the creation of audit records structured in accordance to ATNA structure and no other transport requirements. There is another point to take in consideration: once the ATNA query is made, an audit record is created. Should this audit be returned into the same transaction (query Response)?

305 **Answer:** This is a very important implementation decision, and IHE cannot define requirement for this.

- 310 11. Transaction ITI-81 is based on a FHIR query operation. Not all the search parameters defined in this transaction are actually standard FHIR search parameters. A CP to FHIR is submitted to add “outcome” and “role” as standard search parameters (CP #9919 http://gforge.hl7.org/gf/project/fhir/DSTU2/tracker/?action=TrackerItemEdit&tracker_item_id=9919). **Decision:** This issue was resolved with STU3 release.
- 315 12. Tech cmte has documented the query to patient.identifier, starting from a search parameter of type “reference”. Does this reflect the FHIR requirements in the correct way? **Decision:** Starting from STU3 release it’s well understood how to use search parameters of type `reference` to navigate through resources.
- 320 13. CP-ITI-1152 asks for an enhancement of the patient.identifier search parameter to search also for audit where the patient is involved in the event as a participant. **Decision:** During the update to move this supplement to FHIR R4 the CP was included in order to have an alignment between the search parameters, defined by FHIR and the ones defined in this supplement, that can be used to search for patient involved in the event either as a user and either as a participant.
14. This Supplement provides two different tables in order to provide distinct mapping for the feed (see Table 3.20.4.2.2.1) and for the query (see 3.81.4.2.2.1) transactions. Mapping for the query is intended to be normative. On the other side the mapping for the

325 feed is provided for implementers that needs guidelines on how to map Audit Message info listed in TF into an AuditEvent Resource and should not be considered normative.

General Introduction

Appendix A – Actor Summary Definitions

330 *Add the following actors to the IHE Technical Frameworks General Introduction list of actors:*

Actor	Definition
Audit Consumer	Query for syslog and ATNA audit records using Syslog metadata and ATNA audit record content. Subsequent processing of the query result is not defined.

Appendix B – Transaction Summary Definitions

335 *Add the following transactions to the IHE Technical Frameworks General Introduction list of Transactions:*

Transaction	Definition
Retrieve ATNA Audit Event [ITI-81]	Retrieve Audit Records. Search ATNA audit records based upon queries using ATNA audit record content.
Retrieve Syslog Event [ITI-82]	Retrieve Syslog Messages. Search syslog messages based upon using the syslog metadata.

Glossary

Add the following glossary terms to the IHE Technical Frameworks General Introduction Glossary:

Glossary Term	Definition
Syslog metadata	Attributes that classify the audit record defining severity of the event, facility, and application that sent the message. These are defined in RFC5424.
Syslog message	Any message that complies with RFC5424, regardless of the format of the message body. An ATNA audit log message is a specific kind of syslog message that has a specific format for the message body.
Audit Record	A syslog message that complies with the DICOM PS3.15 schema.

Volume 1 – Profiles

Editor: Update Section 9 adding the following text at the end of that section:

9 Audit Trail and Node Authentication (ATNA)

345 The Audit Trail and Node Authentication (ATNA) Profile specifies the foundational elements needed by all forms of secure systems: node authentication, user authentication, event logging (audit), and telecommunications encryption. It is also used to indicate that other internal security properties such as access control, configuration control, and privilege restrictions are provided.

Many other IHE profiles require or recommend grouping with ATNA actors as part of their security considerations.

350 **The ATNA Profile defines optional capabilities to send to and retrieve messages stored in an Audit Record Repository (ARR) using the Audit Consumer, Secure Application, Secure Node, Audit Record Forwarder:**

355 • **The Record Audit Event [ITI-20] transaction enables a Secure Node, Secure Application or an Audit Record Forwarder to send a single or a group of Audit Records to an Audit Record Repository. This transaction supports encodings:syslog protocol over TLS, syslog protocol over UDP, or an HTTP POST of FHIR AuditEvent Resources.**

360 • **The Retrieve ATNA Audit Event [ITI-81] transaction enables an Audit Consumer to retrieve ATNA audit records stored within an Audit Record Repository. This transaction is based on a FHIR RESTful search operation on AuditEvent resources.**

365 • **The Retrieve Syslog Event [ITI-82] transaction enables an Audit Consumer to search syslog messages stored in an Audit Record Repository. This transaction is defined as a RESTful operation. The search parameters are based on syslog metadata.**

Note that ATNA Audit Events could be syslog events, so the Retrieve Syslog Event [ITI-82] transaction enables retrieval of ATNA audit records based on syslog metadata values.

<i>Editor: Update Section 9.1.1.3 as follows:</i>

370

9.1.1.3 Audit Record Repository

375 The Audit Record Repository receives event audit reports and stores them. It may be part of a federated network of repositories. It is expected to have analysis and reporting capabilities, but those capabilities are not specified as part of this profile. This profile does not specify the capacity of an Audit Record Repository, because the variety of deployment needs makes it impractical to set requirements for the event report volume or capacity needed.

The Audit Repository shall support:

1. All audit transport mechanisms specified in ITI TF-2a: 3.20.

- 380 2. Receipt of all IHE-specified audit message formats. Note that the message format is extensible to include both future IHE specifications (e.g., audit requirements for new IHE transactions) and private extensions.
3. Local security and privacy service protections and user access controls.
- 385 4. All messages complying with the Syslog RFCs shall be accepted. The Audit Repository may ignore or process messages in non-IHE message formats. This may be for backwards compatibility or other reasons.

Audit Record Repository may support search capabilities as defined in ITI TF-2c: 3.81 and ITI TF-2c: 3.82.

Editor: Add new Section 9.1.1.5

390

9.1.1.5 Audit Consumer

The Audit Consumer queries an Audit Record Repository for syslog and ATNA audit records using Syslog metadata and ATNA audit record content. Subsequent processing of the query result is not defined in this profile.

395 *Editor: In Section 9.1, Update Table 9.1-1*

Table 9.1-1: ATNA Profile - Actors and Transactions

Actors	Transactions	Optionality	Reference
Audit Record Repository	Record Audit Event [ITI-20]	R	ITI TF-2a: 3.20
	<u>Retrieve ATNA Audit Event [ITI-81]</u>	<u>O</u>	<u>ITI TF-2c: 3.81</u>
	<u>Retrieve Syslog Event [ITI-82]</u>	<u>O</u>	<u>ITI TF-2c: 3.82</u>
Audit Record Forwarder	Record Audit Event [ITI-20]	R	ITI TF-2a: 3.20
<u>Audit Consumer</u>	<u>Retrieve ATNA Audit Event [ITI-81]</u>	<u>O</u>	<u>ITI TF-2c: 3.81</u>
	<u>Retrieve Syslog Event [ITI-82]</u>	<u>O</u>	<u>ITI TF-2c: 3.82</u>
Secure Node	Authenticate Node [ITI-19]	R	ITI TF-2a: 3.19
	Record Audit Event [ITI-20]	R	ITI TF-2a: 3.20
Secure Application	Authenticate Node [ITI-19]	R	ITI TF-2a: 3.19
	Record Audit Event [ITI-20]	R	ITI TF-2a: 3.20

Editor: Update ITI TF-1:9.2 as shown, including the note under Table 9.2-1.

400 **9.2 ATNA Integration Profile Options**

Options that may be selected for this Integration Profile are listed in the Table 9.2-1 along with the actors to which they apply. Dependencies between options when applicable are specified in notes.

Table 9.2-1: ATNA - Actors and Options

Actor	Option Name	Vol. & Section
Audit Record Repository	<u>Retrieve Audit Message</u>	<u>ITI TF-1: 9.2.3</u>
	<u>Retrieve Syslog Message</u>	<u>ITI TF-1: 9.2.4</u>
	<u>Store AuditEvent Message</u>	<u>ITI TF-1: 9.2.5</u>
<u>Audit Consumer</u>	<u>Retrieve Audit Message (Note 1)</u>	<u>ITI TF-1: 9.2.3</u>
	<u>Retrieve Syslog Message (Note 1)</u>	<u>ITI TF-1: 9.2.4</u>
Audit Record Forwarder <u>(Note 2)</u>	<u>Store AuditEvent Message</u>	<u>ITI TF-1: 9.2.5</u>
Secure Node <u>(Note 2)</u>	Radiology Audit Trail	RAD TF-1: 2.2.1 RAD TF-3: 5.1
	<u>Store AuditEvent Message</u>	<u>ITI TF-1: 9.2.5</u>
Secure Application <u>(Note 2)</u>	Radiology Audit Trail	RAD TF-1: 2.2.1 RAD TF-3: 5.1
	<u>Store AuditEvent Message</u>	<u>ITI TF-1: 9.2.5</u>

405 **Note 1: The Audit Consumer shall support at least one of the two options defined.**

Note 2: If this actor does not support any of the listed options, the actor shall support the Syslog interaction for the Record Audit Event [ITI-20] transaction.

*Editor: Add **new** Sections 9.2.3 ,9.2.4, and 9.2.5 to ITI TF-1:9.2*

410 **9.2.3 Retrieve Audit Message Option**

The Retrieve Audit Message Option enables search requests for audit records based upon message contents.

An Audit Consumer or Audit Record Repository that supports this option shall implement the Retrieve ATNA Audit Event [ITI-81] transaction.

415 The [ITI-81] transaction is a RESTful search from an Audit Consumer to an Audit Record Repository (ARR) using FHIR resources. The search response will reflect the contents of the data storage at the time of the search. IHE does not specify the criteria for message selection, archival, retention interval, etc. These are set by local policy and are often different for different Audit Record Repositories.

420 **9.2.4 Retrieve Syslog Message Option**

The Retrieve Syslog Message Option enables search requests for syslog messages based upon syslog metadata.

An Audit Consumer or Audit Record Repository that supports this option shall implement the Retrieve Syslog Event [ITI-82] transaction.

425 The [ITI-82] transaction is a RESTful search operation that searches syslog messages of any format or schema. The search request uses the syslog metadata only.

9.2.5 Store AuditEvent Message Option

The Store AuditEvent Message Option enables feed request, from an application to an ARR, of ATNA audit records using RESTful capabilities and FHIR resources.

430 An Audit Record Repository that supports this option shall implement the two RESTful interactions defined in the Record Audit Event [ITI-20] transaction. See ITI TF-2a: 3.20.4.2 and 3.20.4.4

435 A Secure Node or Secure Application or Audit Record Forwarder that supports this option shall at least support one of the two RESTful interaction defined in the Record Audit Event [ITI-20] transaction. See ITI TF-2a: 3.20.4.2 and 3.20.4.4.

A Secure Node or Secure Application or Audit Record Forwarder that supports this option may not support the Syslog interaction defined in the Record Audit Event [ITI-20] transaction. See ITI TF-2a: 3.20.4.1

Editor: make the following changes in Table 9.3-1.

440 **Table 9.3-1: ATNA - Required Actor Groupings**

ATNA Actor	Actor to be grouped with	Reference	Content Bindings Reference
Audit Record Repository	Consistent Time / Time Client	ITI TF-1: 7.1	N/A
Audit Record Forwarder	Consistent Time / Time Client	ITI TF-1: 7.1	N/A
Secure Node	Consistent Time / Time Client	ITI TF-1: 7.1	N/A
Secure Application	Consistent Time / Time Client	ITI TF-1: 7.1	N/A
<u>Audit Consumer</u>	<u>ATNA / Secure Node or Secure Application</u>	<u>ITI TF-1: 9.1</u>	<u>N/A</u>

Editor: Make the following changes in Section 9.4.2

9.4.2 Use Cases

...

445 ~~In the following paragraphs~~ **Sections 9.4.2.1, 9.4.2.2, and 9.4.2.3 describe** three typical process flows ~~are described~~ for situations in which authorized users, unauthorized users, and unauthorized nodes attempt to gain access to protected health information (PHI).

Sections 9.4.2.4 and 9.4.2.5 describe use cases related to the retrieve capabilities of the Audit Record Repository.

450 *Editor: Add new Sections 9.4.2.4, 9.4.2.5 and 9.4.3*

9.4.2.4 Clinician Personal History of Study views process flow

455 A clinician wants to gather the history of studies she has accessed during her clinical activity using different devices (EHR system, WebApp, Mobile device). This information allows the clinician to:

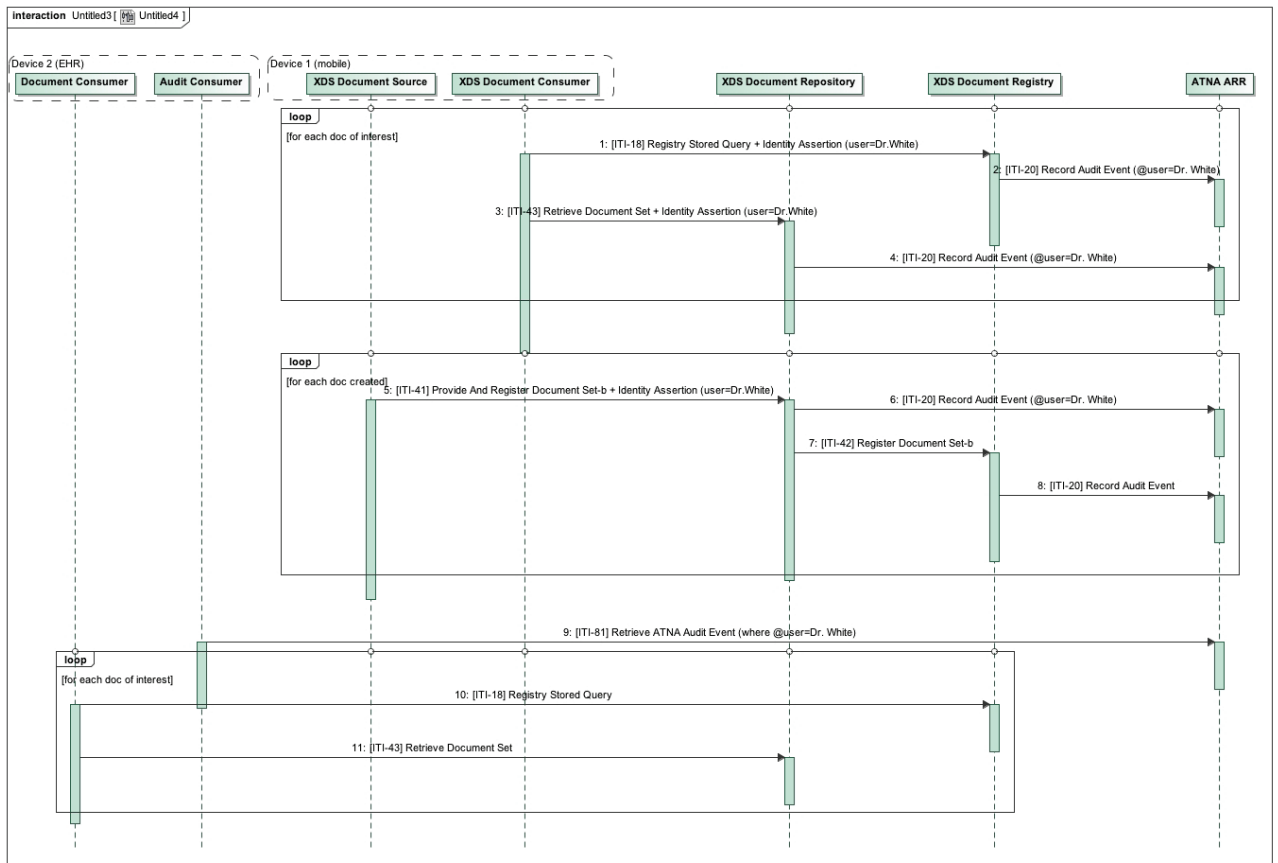
- Discover unexpected accesses made to her devices;
- Re-evaluate clinical decisions taken;
- Consolidate on a unique device, a complete picture of complex clinical cases.

9.4.2.4.1 Clinician Personal History of Study views use-case

460 Dr. Luisa White usually performs her clinical activity using multiple devices. Mr. Brown is a patient who is home-monitored. Dr. White collects results of home visits using a tablet, and she monthly performs a detailed visit with Mr. Brown in her office. During home visits, Dr. White analyzes tele-monitoring data collected by some devices (scales, blood pressure devices, etc.) and adjusts drugs therapies in accordance with those data. When Dr. White accesses Mr.
465 Brown's data via these devices, each access is tracked as an ATNA audit event. Both document views and document creation are logged, tracking the user that performed the transaction (e.g., using an XUA identity assertion).

470 Monthly visit, Dr. White wants to consolidate within her EHR system the whole history of data analyzed and collected using multiple devices. This process allows Dr. White to keep track of her clinical activities and reevaluate clinical decisions made in the past.

To facilitate that, the EHR system can query for audit events related to transactions performed by Dr. White during a specific period.



475

Figure 9.4.2.4.1-1: Clinician Personal History of Study views process flow

9.4.2.5 Patient access to his audit records process flow

A patient wants to discover the list of people that accessed a specific study. Using those data, the patient discovers if privacy policies were correctly applied.

9.4.2.5.1 Patient access to his audit records use case

480 During a hospitalization, Mr. Brown was asked to sign a consent to share documents produced during that clinical event with a research facility, so that researchers could analyze the efficiency of the applied treatment. Mr. Brown does not provide this consent because he is worried that his data could be used for marketing purposes. A nurse collects the patient’s consent document, but forgets to record his decision in the HIS system.

485 Access to all the data collected during Mr. Brown’s hospitalization by clinicians involved in his care are tracked as “Export” or “Disclosure events for a “Treatment” purpose. An access to the data by the research facility would be tracked as “Export” or “Disclosure” events for a “Research” purpose. Mr. Brown’s healthcare facility provides on-line access to health information. Mr. Brown can use a web app to access this data (shared using XDS or XCA infrastructure). The web app can also display audit information related to those documents/studies. Audit records are collected by many ATNA Audit Record Repositories, but

490

local policies or system configurations allows the web app to identify the right Audit Record Repository system that stores relevant records. Using the document and study identifiers, the web app can query the appropriate ATNA Audit Record Repository.

495 The web app reports to Mr. Brown that his documents/studies had been disclosed or exported for both treatment and research purposes.

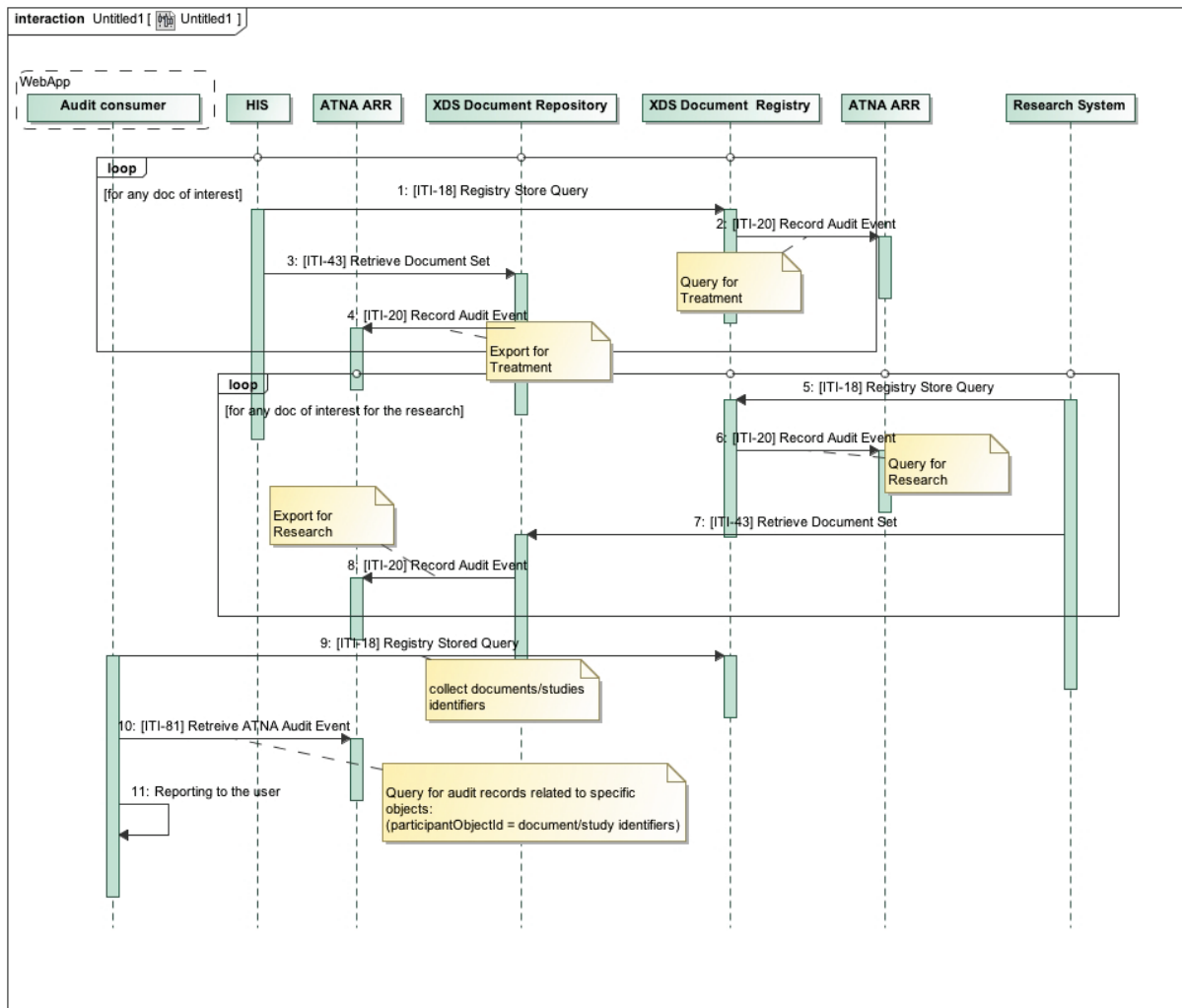


Figure 9.4.2.5-1: Patient access to his audit records Process Flow

500 **9.4.3 Technical Approach to Query use cases**

A wide variety of specific reports and analyses may be needed. It is assumed there will be a reporting and analysis system with extensive database and programmability features. The interoperability need is to search suitable subsets of the records held by the ARR, and to combine and analyze those records to determine a final result.

505 Rather than support a highly complex query capability, ATNA defines simple search transactions that can be combined to fit real-world needs.

The ATNA Retrieve Audit Event transaction support searches based on:

- **Patient identifier:** this search parameter allows discovering all of the events that occurred related to a specific patient;
- 510 • **User identifier:** this search parameter allows discovering all of the actions performed by a specific user
- **Object identifier:** this search parameter allows discovering each event that occurred related to a specific object (like study, reports, image, etc.).
- 515 • **Time frame:** this search parameter allows discovering all of the events that occurred during a specific time frame.
- **Event type:** this search parameter allows discovering all of the occurrences of a specific event (like Data Export, Data Import, Query, Authentication, etc.).
- **Application identifier:** this search parameter allows discovering all of the events recorded by a specific application or system.
- 520 • **Event Outcome Indicator:** this search parameter allows discovering all of the events characterized by a specific outcome (Success, Failure, etc.) of the related event.

For additional analysis beyond that which is fulfilled by the above parameters, the Audit Consumer can perform a search for records from the time frame expected, and then perform a more detailed analysis on those records, locally.

525 Further details about message semantics are defined in Section ITI TF-2c: 3.81.

<i>Editor: Make the following changes in Section 9.5</i>
--

9.5 ATNA Security Considerations

Some basic concepts are described in See Section 9.4.

530 In addition to those concepts, ATNA defines transactions for the Audit Record Repository that enable sharing of sensitive information related to patients and systems.

535 Audit Record Repositories have been considered in many implementations and projects as a “black-box” able to store relevant information for security and monitoring purposes. Those systems have not historically been designed to provide external access to stored records. Security Officers and System Architects should consider this, and analyze the risks of disclosing data stored in the Audit Record Repository. The Retrieve ATNA Audit Event [ITI-81] and Retrieve Syslog Event [ITI-82] transactions define how to search two categories of audit records:

- 540 • messages related to IHE transactions or compliant with DICOM Audit Message Schema (DICOM PS3.15 Section A.5)
http://medical.nema.org/medical/dicom/current/output/chtml/part15/sect_A.5.html
- other syslog messages compliant with RFC5424.

545 Security analysis should include consideration of the content of the other syslog messages. The content of those messages is not profiled by IHE or DICOM, and may include PHI or other sensitive information.

550 Accordingly, access control mechanisms on the ATNA actors and queries are strongly recommended. The Internet User Authentication (IUA) Profile should be considered for the authorization controls. The ATNA Audit Record Repository can be grouped with an IUA Resource Server to enforce policies and authorization decisions. The Audit Consumer can be grouped with an IUA Authorization Client to provide authorization information to the ATNA Audit Record Repository. Access controls should appropriately restrict access to audit records.

555 The Retrieve ATNA Audit Event and Retrieve Syslog Event transactions may involve the disclosure of sensitive information. Logging these retrieval transactions as a query event is appropriate. However, the ATNA Profile does not mandate the grouping of the Audit Record Repository with a Secure Node because that grouping introduces requirements that are not applicable to this scenario. In particular, it is reasonable that an audit record generated by the Audit Record Repository is directly stored within the ARR database rather than being sent to another system using Syslog over TLS protocol. Also, mandating a grouping of the Audit Record Repository with a Secure Node could lead to audit record feedback loops. The Record Audit Event [ITI-20] transaction includes some audit requirements for the ATNA Audit Record Repository, such as reporting accesses to the Audit Record Repository.

560 Additional Security Considerations are described in ITI TF-2x: Appendix Z.8.

565

Volume 2c – Transactions

*Editor: Add **new** Section 3.81 Retrieve ATNA Audit Event and 3.82 Retrieve Syslog Event to Volume 2c*

570 3.81 Retrieve ATNA Audit Event [ITI-81]

This transaction supports the retrieval of ATNA audit record from the Audit Record Repository in accordance with a set of search parameters that determine the retrieved event reports. This transaction enables an Audit Consumer to search audit events that an Audit Record Repository created via the Record Audit Event [ITI-20] transaction.

575 This transaction is a profiling of a standard FHIR search of the `AuditEvent` Resource.

3.81.1 Scope

The Retrieve ATNA Audit Event transaction is used to search ATNA events recorded in an ATNA Audit Record Repository. The result of this retrieval is a FHIR bundle of `AuditEvent` Resources that match with a set of search parameters.

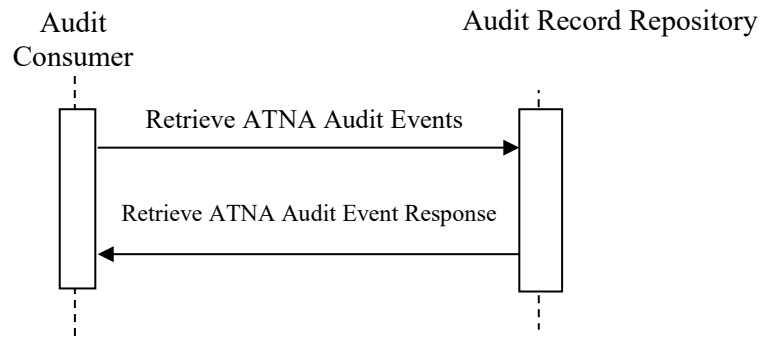
580 3.81.2 Actor Roles

Table 3.81.2-1: Actor Roles

Actor:	Audit Record Repository
Role:	Provides storage for ATNA audit events, and responds to queries for a portion of the stored records.
Actor:	Audit Consumer
Role:	Queries for ATNA audit records.

3.81.3 Referenced Standards

RFC2616	IETF Hypertext Transfer Protocol – HTTP/1.1
585 RFC4627	The application/json Media Type for JavaScript Object Notation (JSON)
RFC6585	IETF Additional HTTP Status Codes
RFC5424	The Syslog Protocol
RFC3339	Date and Time on the Internet: Timestamps
HL7 FHIR	Release 4 http://hl7.org/fhir/R4/index.html

590 **3.81.4 Messages****3.81.4.1 Retrieve ATNA Audit Events Message**

This is an HTTP GET parameterized search from an Audit Consumer to an Audit Record Repository. The Audit Record Repository has stored ATNA audit records received via Record Audit Event [ITI-20] transactions. Those messages, which are stored within a data-store, can be retrieved in accordance with specific search parameters.

3.81.4.1.1 Trigger Events

The Audit Consumer sends a Retrieve ATNA Audit Events message when it needs ATNA audit records to process or analyze.

600 **3.81.4.1.2 Message Semantics**

The Retrieve ATNA Audit Event message shall be an HTTP GET request sent to the Audit Record Repository. This message is a FHIR search (see <http://hl7.org/fhir/R4/search.html>) on AuditEvent Resources (see <http://hl7.org/fhir/R4/auditevent.html>). This “search” target is formatted as:

605 **<scheme>://<authority>/<path>/AuditEvent?date=ge[start-time]&date=le[stop-time]&<query>**

where:

- **<scheme>** shall be either http or https. The use of http or https is a policy decision, but https is usually appropriate due to confidentiality of ATNA audit record content;
- 610 • **<authority>** shall be represented as a host (either IP address or DNS name) followed optionally by a colon and port number.
- The Audit Record Repository may use **<path>** to segregate the HTTP search service for AuditEvent implementation from other REST-based services.

- At least one **date** search parameter is required. See Section 3.81.4.1.2.1.
- 615 • “&” is a conditional parameter that shall be present if the `<query>` parameter is present.
- `<query>`, if present, represents a series of encoded name-value pairs representing filters for the search. See Section 3.81.4.1.2.2.

3.81.4.1.2.1 Date Search Parameters

620 The date parameter shall be used to specify an upper and/or lower bound for the search. At least one date parameter shall be present. Two **date** parameters are recommended in every search by the Audit Consumer and shall be supported by the Audit Record Repository in order to avoid overloading the Audit Consumer. These parameters allow the Audit Consumer to specify the time frame of creation of audit records of interest and enable the Audit Consumer to constrain the number of audit records returned. The values for the date search parameters shall be in
625 RFC3339 format.

Note: RFC3339 format is the format mandated by Syslog for time stamps and is a sub-set of the XML date-time data format used by FHIR.

For example, to search `AuditEvent` resources created during the whole day of January 5, 2013:

630 `http://example.com/ARRservice/AuditEvent?date=ge2013-01-05&date=le2013-01-05`

The Audit Record Repository shall apply matching criteria to `AuditEvent` Resources characterized by `AuditEvent.recorded` field valued within the time frame specified in the Request message.

635 The Audit Record Repository shall apply other date matching criteria following rules defined by the FHIR specification (<http://hl7.org/fhir/R4/search.html>).

3.81.4.1.2.2 Additional ATNA Search Parameters

640 The search parameters in this section may be supported by the Audit Consumer and shall be supported by the Audit Record Repository. These parameters can be used by the Audit Consumer to refine search requests. Refer to Section 3.81.4.2.2 for the mapping between the FHIR `AuditEvent` Resource and DICOM standard definition.

645 The Audit Consumer shall encode all search parameters per RFC3986 “percent” encoding rules. Although FHIR allows unconstrained use of AND OR operators to make queries of unlimited complexity, this transaction constrains the queries allowed. Multiple search parameters shall only be combined using AND “&” operators. The OR “,” operator shall be used only within a single search parameter that has multiple values.

Additional search parameters are listed below:

- **address** is a parameter of `string` type. This parameter specifies the identifier of the network access point (`NetworkAccessPointID`) of the user device that creates the audit

650 record (This could be a device id, IP address, or some other identifier associated with a device).

The value of this parameter shall contain the substring to match.

For example:

655 `http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&address=192.168.0.1`

The Audit Record Repository shall match this parameter with the `AuditEvent.agent.network.address`.

660 • **agent.identifier** is a parameter of `token` type. This parameter identifies the user that participated in the event that originates the audit record.

For example, to search `AuditEvent` Resources related to the user “admin”:

665 `http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&agent.identifier=admin`

The Audit Record Repository shall match this parameter with the `AuditEvent.agent.who.identifier` field.

670 If a patient identifier it is used, the Audit Record Repository will return only the audits where the patient is involved in the event as a user.

- **patient.identifier** is a parameter of `token` type. This parameter specifies the identifier of the patient involved in the event as a participant or as a user. The value of this parameter can contain the namespace URI (that represents the assigning authority for the identifier) and the identifier.

675 For example:

`http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&patient.identifier=urn:oid:1.2.3.4|5678`

680 The Audit Record Repository shall match this parameter with the `AuditEvent.agent.who.identifier` and `AuditEvent.entity.what.identifier` where the reference resolve to a `Patient`.

- **entity.identifier** is a parameter of `token` type. This parameter specifies unique identifier for the object. The parameter value should be identified in accordance to the entity type;

For example:

- 685
- `?entity.identifier=urn:oid:1.2.3.4.5|123-203-FJ`
 - `?entity.identifier=|123-203-FJ`.

The Audit Record Repository shall match this parameter with the `AuditEvent.entity.what.identifier` field that is of type `identifier`

690 (ParticipantObjectID in DICOM schema). If a patient identifier is used the Audit Record Repository will return only audits where the patient is involved in the event as a participant.

- 695 • **entity-type** is a parameter of `token` type. This parameter specifies the type of the object (e.g., Person, System Object, etc.). The parameter value shall contain the namespace URI <http://hl7.org/fhir/audit-entity-type> or <http://hl7.org/fhir/resource-types> defined by FHIR and a coded value. See <http://hl7.org/fhir/R4/valueset-audit-entity-type.html> for codes that shall be used.

The Audit Record Repository shall match this parameter with the `AuditEvent.entity.type` field.

700 **entity-role** is a parameter of `token` type. This parameter specifies the role played by the entity (e.g., Report, Location, Query, etc.). The parameter value shall contain the namespace URI <http://hl7.org/fhir/object-role> defined by FHIR and a coded value. See <http://hl7.org/fhir/R4/object-role> for codes that shall be used.

705 For example, to search all the audit records related to the document entity (`Report="3"`) with the unique id `12345^1.2.3.4.5` a fully specified request would be:

```
http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&entity-role=http://hl7.org/fhir/object-role|3&entity-id=urn:oid:1.2.3.4.5|12345
```

710 The Audit Record Repository shall match this parameter with the `AuditEvent.entity.role` field.

- **source.identifier** is a parameter of `token` type. This parameter identifies the source of the audit event (DICOM AuditSourceID).

715 For example, to search `AuditEvent` Resources produced by the audit source application characterized by unique ID: 1234:

```
http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&source=1234
```

720 The Audit Record Repository shall match this parameter with the `AuditEvent.source.observer.identifier` field.

- **type** is a parameter of `token` type. This parameter represents the identifier of the specific type of event audited. The parameter value shall contain the namespace URI <http://dicom.nema.org/resources/ontology/DCM> and a coded value. Codes available are defined by DICOM and IHE (see ITI TF-2a: Table 3.20.4.1.1.1-1: Audit Record trigger events)

For example, to search `AuditEvent` Resources related to PHI Export Events:

730

```
http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&type=http://dicom.nema.org/resources/ontology/DCM|110106
```

The Audit Record Repository shall match this parameter with the `AuditEvent.type` field (DICOM EventID).

- 735
- **subtype** is parameter of `token` type. This parameter identifies the specific IHE transaction that originates the audit record. The parameter value can contain the namespace URI `urn:ihe:event-type-code` if searched audit messages are originated by IHE transactions that define a structure for the audit message. Each IHE transaction that defines the structure for ATNA messages, specifies a code identifying the transaction itself, and assigns this code to the `EventTypeCode` element within the [ITI-20] audit record.

740

For example, to search `AuditEvents` Resources related to Retrieve Document Set [ITI-43] transactions:

745

```
http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&subtype=urn:ihe:event-type-code|ITI-43
```

The Audit Record Repository shall match this parameter with the `AuditEvent.subtype` field (DICOM EventTypeCode).

750

- **outcome** is a parameter of `token` type. This parameter represents whether the event succeeded or failed. The parameter value shall contain the namespace URI `http://hl7.org/fhir/audit-event-outcome` and a code taken from the related value set. Codes available can be found at <http://hl7.org/fhir/R4/valueset-audit-event-outcome.html>.

755

To search `AuditEvent` Resources related to failed events:

```
http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&outcome=http://hl7.org/fhir/audit-event-outcome|4,8,12
```

760

The Audit Record Repository shall match this parameter with the `AuditEvent.outcome` field (DICOM EventOutcomeIndicator).

The FHIR standard provides additional search parameters. This transaction does not define specific behavior on those parameters (such as `_sort`, `_include`, etc.). See

765

<http://hl7.org/fhir/R4/search.html> for details about available parameters.

3.81.4.1.2.3 Populating Expected Response Format

The FHIR standard provides encodings for responses as either XML or JSON. The Audit Record Repository shall support both message encodings. The Audit Consumer shall support one and may optionally support both encodings. For Desired Response Encoding and format negotiation see ITI TF-2x: Z.6.

770

3.81.4.1.3 Expected Actions

775 The Audit Record Repository (ARR) maintains a database of audit events. The Audit Record Repository shall return all the audit events stored in that database that match the query parameters, and which the requester is authorized to view (see ITI TF-1: 9.5 for further details). The Audit Record Repository retains data in accordance to local policies and some data may be deleted.

When performing matching based on the search parameters, the Audit Record Repository shall:

- Select all audit records that have a time interval specified in the request URL.
 - If search parameters other than those defined in Section 3.81.4.1.2.2 (e.g., `_sort`, `_include` FHIR search result parameters) are specified in the request URL, then
 1. If the Audit Record Repository does not support the parameter, it shall be ignored;
 2. If the Audit Record Repository supports the parameter, the matching or other behavior shall comply with the matching rules for its datatype in FHIR.
- 780

785 The Audit Record Repository shall return matching resources using the Retrieve ATNA Audit Event Response Message. See Section 3.81.4.2.

3.81.4.2 Retrieve ATNA Audit Event Response Message

The Audit Record Repository sends the Retrieve ATNA Audit Event Response message in response to a query from an Audit Consumer

3.81.4.2.1 Trigger Events

790 The Audit Record Repository creates this message when it receives and processes a Retrieve ATNA Audit Event message.

3.81.4.2.2 Message Semantics

When the Audit Record Repository successfully processes the search request, it shall return the matching `AuditEvent` Resources inside a FHIR `Bundle` Resource.

795 The “Content-Length” entity-header field shall be returned, unless this is prohibited by the rules in RFC2616 Section 4.4, or subsequent versions of the HTTP specification.

Note: RFC2616 specifies that this field *should* be returned. This transaction strengthens that requirement.

The “Content-Type” of the response will depend upon the response format negotiation described in ITI TF-2x: Z.6.

800 If the “date” search parameter is missing (see Section 3.81.4.1.2.1), the Audit Record Repository may return HTTP response code 400 - Bad Request.

If the specified search parameters do not result in any matching audit record, the Audit Record Repository shall return HTTP response of success 200, with an empty FHIR `Bundle`.

805 If the requested data size is considered excessive by the Audit Record Repository, it may respond with HTTP 206 Partial Content. If the response is 206 Partial Content, then the response body may contain a subset of the messages that match the search request.

810 Other HTTP response codes may be returned by the Audit Record Repository, indicating conditions outside of the scope of this transaction, for example, 401 – Authentication Failed might be returned if Audit Record Repository is grouped with the Kerberized Server in the EUA Profile. See ITI TF-2x: Z.7 “Guidance on Access Denied Results”.

The Audit Record Repository should complement the returned error code with a human readable description of the error condition.

815 Audit Record Repository may return HTTP redirect responses (responses with values of 301, 302, 303, or 307) in response to a request. Audit Consumers must follow redirects, but if a loop is detected, it may report an error.

3.81.4.2.2.1 Mapping between FHIR and DICOM for query interaction

The mapping rules between FHIR `AuditEvent` Resources and DICOM audit message format is based on FHIR Table 6.4.7.4, <http://hl7.org/fhir/R4/auditevent-mappings.html> that is further constrained in Table 3.81.4.2.2.1-1.

820 Table 3.81.4.2.2.1-1 is normative in order to have a strict alignment between the `AuditEvent` Resource and the `AuditMessage` message to ensure interoperability. However, Table 3.81.4.2.2.1-1 does not aim to resolve the dissonance between the FHIR `AuditEvent` Resource and the `AuditMessage` DICOM message but rather to ensure interoperability between these two data models.

825 The Audit Record Repository shall encode all the data within the DICOM format of the syslog Audit record in the `AuditEvent` Resource(s) sent in the Retrieve ATNA Audit Event Response message.

Table 3.81.4.2.2.1-1: DICOM Tag Mapping for query interaction

AuditEvent Resource	AuditMessage
type	EventIdentification.EventID
subtype	EventIdentification.EventTypeCode
action	EventIdentification@EventActionCode
period	NOT PRESENT
recorded	EventIdentification@EventDateTime
outcome	EventIdentification@EventOutcomeIndicator
outcomeDesc	EventIdentification.EventOutcomeDescription
purposeOfEvent	EventIdification.purposeOfUse
agent	ActiveParticipant
agent.type (Note 1)	ActiveParticipant.RoleIDCode
agent.role (Note 1)	ActiveParticipant.RoleIDCode
agent.who	ActiveParticipant@UserId

AuditEvent Resource	AuditMessage
agent.altId	ActiveParticipant@AlternativeUserId
agent.name	ActiveParticipant@UserName
agent.requestor	ActiveParticipant@UserIsRequestor
agent.location	NOT PRESENT
agent.policy	ParticipantRoleIDCode
agent.media	ActiveParticipant.MediaIdentifier.MediaType
agent.network.address	ActiveParticipant@NetworkAccessPointID
agent.network.type	ActiveParticipant@NetworkAccessPointTypeCode
agent.purposeOfUse	NOT PRESENT
source	AuditSourceIdentification
source.site	AuditSourceIdentification@AuditEnterpriseSiteId
source.observer	AuditSourceIdentification@AuditSourceId
source.type	AuditSourceIdentification.AuditSourceCode
entity	ParticipantObjectIdentification
entity.what	ParticipantObjectIdentification@ParticipantObjectID and ParticipantObjectIdentification.ParticipantObjectIDTypeCode
entity.type	ParticipantObjectIdentification@ParticipantObjectTypeCode
entity.role	ParticipantObjectIdentification@ParticipantObjectTypeCodeRole
entity.lifecycle	ParticipantObjectIdentification@ParticipantObjectDataLifeCycle
entity.securityLabel	ParticipantObjectIdentification@ParticipantObjectSensitivity
entity.name	ParticipantObjectIdentification.ParticipantObjectName
entity.description	NOT PRESENT
entity.query	ParticipantObjectIdentification.ParticipantObjectQuery
entity.detail	ParticipantObjectIdentification.ParticipantObjectDetail
entity.detail.type	ParticipantObjectIdentification.ParticipantObjectDetail@type
entity.detail.ValueBase64Binary	ParticipantObjectIdentification.ParticipantObjectDetail@value

830 Note 1: The ActiveParticipant.RoleIDCode element shall be mapped by default in the agent.role element, but if the RoleIDCode is known, by the Audit Record Repository, as a type should be mapped in the agent.type element instead.

Values recorded in the ParticipantObjectIdentification.ParticipantObjectDescription element shall be represented in the appropriate extension defined in <https://www.hl7.org/fhir/R4/auditevent-profiles.html#extensions>.

835 3.81.4.2.2.2 FHIR Bundle of Audit Events Messages

When the search is successful, the body of the Response message shall contain a FHIR Bundle of FHIR AuditEvent Resources.

Example XML format:


```

840 <Bundle>
      <type>searchset</type>
      <total>3</total>
      <link>
845     <relation value="self"/>
      <url value=" http://example.com/ARRservice/AuditEvent?date=&gt;2013-01-01&date=&lt;2013-
01-02"/>
      </link>
      <entry>
850     <fullUrl value="http://example.com/ARRservice/AuditEvent/23#"/>
      <resource>
        <AuditEvent>
          .....
        </AuditEvent>
      </resource>
855 </entry>
      <entry>
      <fullUrl value="http://example.com/ARRservice/AuditEvent/564#"/>
      <resource>
860     <AuditEvent>
          .....
        </AuditEvent>
      </resource>
      </entry>
      <entry>
865     <fullUrl value="http://example.com/ARRservice/AuditEvent/3446#"/>
      <resource>
        <AuditEvent>
          .....
        </AuditEvent>
870     <resource>
      </entry>
</Bundle>

```

3.81.4.2.3 Expected Actions

875 The Audit Consumer may further analyze the data received within the FHIR Bundle of AuditEvent Resources.

The Audit Record Repository shall create and store locally an audit event structured in accordance to requirements defined in DICOM PS3.15 Section A.5.3.2 “Audit Log Used”.

3.81.5 Security Considerations

880 See the general Security Considerations in ITI TF-1:9.5.

3.81.5.1 Security Audit Considerations

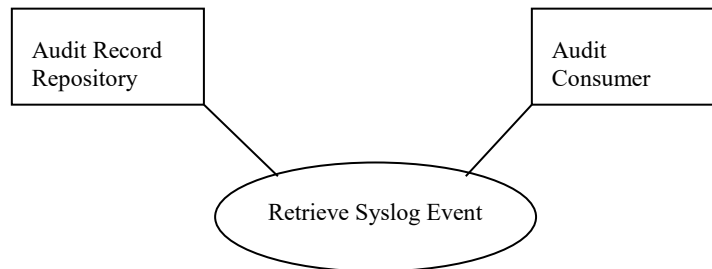
This transaction does not require the Audit Record Repository to be able to send audit records using Record Audit Event [ITI-20] transaction. However, it shall create and store locally an audit event structured in accordance to requirements defined in DICOM PS3.15 Section A.5.3.2 “Audit Log Used”. DICOM PS3.15 defines a specific structure for an audit record that may be created when an Audit Log is used. See http://dicom.nema.org/medical/dicom/current/output/chtml/part15/sect_A.5.3.2.html DICOM PS3.15 Section A.5.3.2 “Audit Log Used” for further details.

3.82 Retrieve Syslog Event

890 This transaction supports the retrieval of syslog messages from the Audit Record Repository subject to parameters that limit the retrieval.

3.82.1 Scope

The Retrieve Syslog Event transaction is used to search events recorded.



895

3.82.2 Use-case Roles

Actor: Audit Record Repository

Role: Provides storage for syslog messages, and responds to queries for a portion of the stored messages.

900 **Actor:** Audit Consumer

Role: Queries for audit records.

3.82.3 Referenced Standard

RFC2616 IETF Hypertext Transfer Protocol – HTTP/1.1

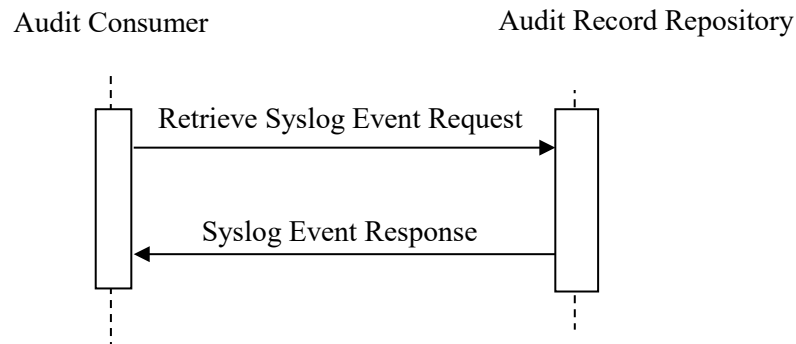
RFC4627 The application/json Media Type for JavaScript Object Notation (JSON)

905 RFC6585 IETF Additional HTTP Status Codes

RFC5424 The Syslog Protocol

RFC3339 Date and Time on the Internet: Timestamps

3.82.4 Interaction Diagram



910

3.82.4.1 Retrieve Syslog Event Request Message

This message shall be an HTTP GET parameterized search from an Audit Consumer to an Audit Record Repository. The Audit Record Repository maintains a database of received syslog messages. This database may be a subset of all messages received and it may include messages that do not adhere to the IHE Audit Trail format defined in the Record Audit Event [ITI-20] transaction. See ITI TF-2a: 3.20.7 Audit Message Format. The Audit Record Repository may have selection criteria for what kinds of messages are kept for later search, how long different kinds of messages are kept, etc.

3.82.4.1.1 Trigger Events

This message is sent when the Audit Consumer needs syslog messages to process.

3.82.4.1.2 Message Semantics

The Retrieve Syslog Event Request message is an HTTP GET request sent by the Audit Consumer to the Retrieve Syslog Event URL on the Audit Record Repository. The “search” target is formatted as:

925 `<scheme>://<authority>/<path>/syslogsearch?date=le[start-time]&date=ge[stop-time]&<query>`

Where:

- `<scheme>` shall be either http or https. The use of http or https is a policy decision, but https is usually appropriate due to confidentiality of syslog message content;
- `<authority>` shall be represented as a host (either IP address or DNS name) followed optionally by a colon and port number.

930

- The Audit Record Repository may use **<path>** to segregate the search.
 - “**syslogsearch**” is a required part of the URL that allows the Audit Consumer to ask for syslog messages stored in the Audit Record Repository.
- 935
- **date** search parameters are required. It is suggested to use two date parameters in order to search for a limited time window. See Section 3.82.4.1.2.1.
 - “**&**” is a conditional parameter that shall be present if the **<query>** parameter is present.
 - **<query>**, if present, represents additional search parameters. See Section 3.82.4.1.2.2 Additional Search Parameters.
- 940
- The Audit Consumer may indicate the preferred format of the response in the HTTP “Accept” header.

3.82.4.1.2.1 Date Search Parameters

One or two **date** parameter(s) shall be present in every search by the Audit Consumer and shall be supported by the Audit Record Repository. Using two parameters allows the Audit Consumer to specify the time frame of creation of syslog messages of interest and enable the Audit Consumer to constrain the number of syslog messages returned. The lower and upper bound for time shall be in RFC3339 format.

945

Note: RFC3339 format is the format mandated by Syslog for time stamps and is a sub-set of the XML date-time data format.

To search syslog messages created during the whole day of January 5, 2013, the search URL is:

950

```
http://example.com/ARRservice/syslogsearch?date=ge2013-01-05&date=le2013-01-05
```

This parameter matches with the time of the syslog message creation.

3.82.4.1.2.2 Additional Search Parameters

955

The search parameters in this section may be supported by the Audit Consumer and shall be supported by the Audit Record Repository. These parameters can be used by the Audit Consumer to refine search requests.

The Audit Consumer may include additional search parameters. These search parameters shall be encoded in accordance with RFC3986 for encoding GET queries.

960

The search string is encoded as a list of search parameter/value pairs, using the parameter names in column 2 of Table 3.82.4.1.2.2-1 to indicate the syslog message element being matched. There is a search parameter assigned for each syslog metadata element. In all cases:

- The search values shall be encoded as strings.
 - The Syslog message is considered to match if the value string is a sub-string found in the specified message element.
- 965

Table 3.82.4.1.2.2-1: Retrieve Syslog Event search parameters mapping with syslog metadata

Syslog RFC5424 element	Retrieve Syslog Event Search Parameter
PRI	pri
VERSION	version
HOSTNAME	hostname
APP-NAME	app-name
PROCID	procid
MSG-ID	msg-id
MSG	msg

HTTP allows for multiple instances of a parameter to be requested with different values.

970 Multiple values of the same parameter name shall be treated as an OR relationship for string matches. The Audit Consumer may combine different search parameters. The matching of different search parameters is combined with an AND relationship. Some examples of how this works are:

- To search for “hostname=Frodo” and “hostname=Bilbo” will return the combination of all event reports from either host Frodo or Bilbo during the time interval:

975

<http://example.com/ARRservice/syslogsearch?date=ge2013-01-01&date=le2013-01-02&hostname=Frodo&hostname=Bilbo>

- To search for “hostname=Frodo” and “proc-id=system” it means all events from the host “Frodo” with proc-id of “system” during the time interval:

980

<http://example.com/ARRservice/AuditEvent?date=ge2013-01-01&date=le2013-01-02&hostname=Frodo&proc-id=system>

- To search for “hostname=Frodo”, “hostname=Bilbo”, and “proc-id=system” will return the combination of all event reports from either host Frodo or Bilbo that have the proc-id of “system” during the time interval:

985

<http://example.com/ARRservice/syslogsearch?date=ge2013-01-01&date=le2013-01-02&hostname=Frodo&hostname=Bilbo>

This form of search is not a substitute for additional processing by the Audit Consumer. The Audit Record Repository can return a large quantity of syslog messages. The Audit Consumer may need to perform further processing to select the information needed for a report.

990

The Audit Record Repository shall document in its IHE Integration Statement any additional parameters supported.

3.82.4.1.3 Expected Actions

995

The Audit Record Repository maintains a database of syslog messages. The Audit Record Repository shall return all the syslog messages stored in that database that match the query

parameters, and which the requester is authorized to view (see ITI TF-1: 9.5 for further details). The Audit Record Repository retains data in accordance to local policies and some data may be deleted.

1000 The Audit Record Repository shall respond with a Syslog Event Response message described in Section 3.82.4.2.

When performing matching based on the search parameters, the Audit Record Repository shall:

- Select all messages that have a time interval specified in the request URL.
- 1005 • If search parameters other than those defined in Section 3.82.4.1.2.2, are specified in the request URL, then if the parameter is not supported, it shall be ignored; otherwise, if this parameter is supported, the Audit Record Repository shall apply matching criteria in accordance to that.
- 1010 • Select a response format following the rules of RFC7231 Section 5.3.2. The Audit Record Repository shall support JSON format (i.e., application/json). In the absence of an Accept preference, JSON shall be used.

3.82.4.2 Syslog Event Response Message

The Audit Record Repository sends the Syslog Event Response message in response to a query from an Audit Consumer

3.82.4.2.1 Trigger Events

1015 The Audit Record Repository creates this message when it receives and processes a Retrieve Syslog Event Request message.

3.82.4.2.2 Message Semantics

The Content-Length entity-header field shall be returned, unless this is prohibited by the rules in RFC2616 Section 4.4, or subsequent versions of the HTTP specification.

1020 Note: RFC2616 specifies that this field *should* be returned. This transaction strengthens that requirement.

In case of success, the Audit Record Repository shall return the syslog messages that match the search parameters, encoded as an array of messages encoded in one of the formats specified in the Accept header of the request message. The Syslog Event Response message shall carry a HTTP response status code of 200, and its body shall contain an Array of Syslog messages in the selected format.

1025

Each syslog message shall be encoded as described in Table 3.82.4.2.2-1:

Table 3.82.4.2.2-1: Syslog Message Encoding

Syslog Metadata	JSON element	dataType
PRI	Pri	<string>
VERSION	Version	<string>
TIMESTAMP	Timestamp	see RFC5424 (sec. 6.2.3)

Syslog Metadata	JSON element	dataType
HOSTNAME	Hostname	<string>
APP-NAME	App-name	<string>
PROCID	Procid	<string>
MSG-ID	Msg-id	<string>
MSG	Msg	<string>
STRUCTURED_DATA	Structured_data	<string>

1030 If the date parameter is missing, the Audit Record Repository may return HTTP response code 400 - Bad Request.

If the specified parameters do not result in any matching syslog messages, the Audit Record Repository shall report a Response of Success (HTTP 200) with an empty JSON array.

1035 If the requested data size is excessive, the Audit Record Repository may respond with HTTP 206 Partial Content. If the response is 206 Partial Content, then the response body may contain a subset of the syslog messages that match the search. This transaction does not define query result pagination mechanisms, so the Audit Consumer cannot query for remaining content in case of http 206 error received.

If the “Accept” header provided in the Request is not supported by the Audit Record Repository, it may send a 415 “Unsupported Media Type” error.

1040 Note: Other HTTP response codes may be returned by the Audit Record Repository, indicating conditions outside of the scope of this transaction, for example, 401 – Authentication Failed might be returned if Audit Record Repository also supports the IUA Profile and is given an expired authorization token or is grouped with the EUA Profile Kerberized Server.

1045 The Audit Record Repository should complement the returned error code with a human readable description of the error condition.

Audit Record Repository may return HTTP redirect responses (responses with values of 301, 302, 303, or 307) in response to a request. Audit Consumers must follow redirects, but if a loop is detected, it may report an error.

3.82.4.2.2.1 JSON encoded array of Syslog Messages

1050 Example:

```

1055 {
1060   {
      Pri : "string",
      Version: "string",
      Timestamp: "2015-03-17T00:05"
      Hostname: "string"
      App-name: "string"
      Procid: "string"
      Msg-id : "string"
    }
  }

```

```

1065     Structured-data : "string"
1070     Msg : "string1"
1075     Structured_data: "string"
1080     }
1085     {
        Pri : "string",
        Version: "string",
        Timestamp: "2015-03-17T00:05"
        Hostname: "string"
        App-name: "string"
        Procid: "string"
        Msg-id : "string"
        Msg : "string2"
    }
    {
        Pri : "string",
        version: "string",
        Timestamp: "2015-03-17T00:05"
        Hostname: "string"
        App-name: "string"
        Procid: "string"
        Msg-id : "string"
        Msg : "string3"
    }
}

```

1090 The Audit Record Repository shall construct a JSON array of syslog messages by parsing the message elements in each matching Syslog as defined in RFC5424 as strings identified by the element name in RFC5424. If an element is absent from the syslog message, the Audit Record Repository shall not include this element in the JSON encoding.

3.82.4.2.3 Expected Actions

The Audit Consumer shall process the response according to the capabilities of its application. The processing is not constrained by IHE.

1095 The Audit Record Repository shall create and store locally an audit event structured in accordance to requirements defined in DICOM PS3.15 Section A.5.3.2 “Audit Log Used”.

3.82.5 Security Considerations

See the general Security Considerations in ITI TF-1:9.5.

3.82.5.1 Security Audit Considerations

1100 This transaction does not require the Audit Record Repository to be able to send audit records using Record Audit Event [ITI-20] transaction. However, it shall create and store locally an audit event structured in accordance to requirements defined in DICOM PS3.15 Section A.5.3.2 “Audit Log Used”. DICOM PS3.15 defines a specific structure for an audit record that may be created when an Audit Log is used. See

1105 http://dicom.nema.org/medical/dicom/current/output/chtml/part15/sect_A.5.3.2.html DICOM PS3.15 Section A.5.3.2 “Audit Log Used” for further details.

Volume 2a – Transactions

Editor: update Section 3.20.3 as follows

3.20 Record Audit Event [ITI-20]

1110 ...

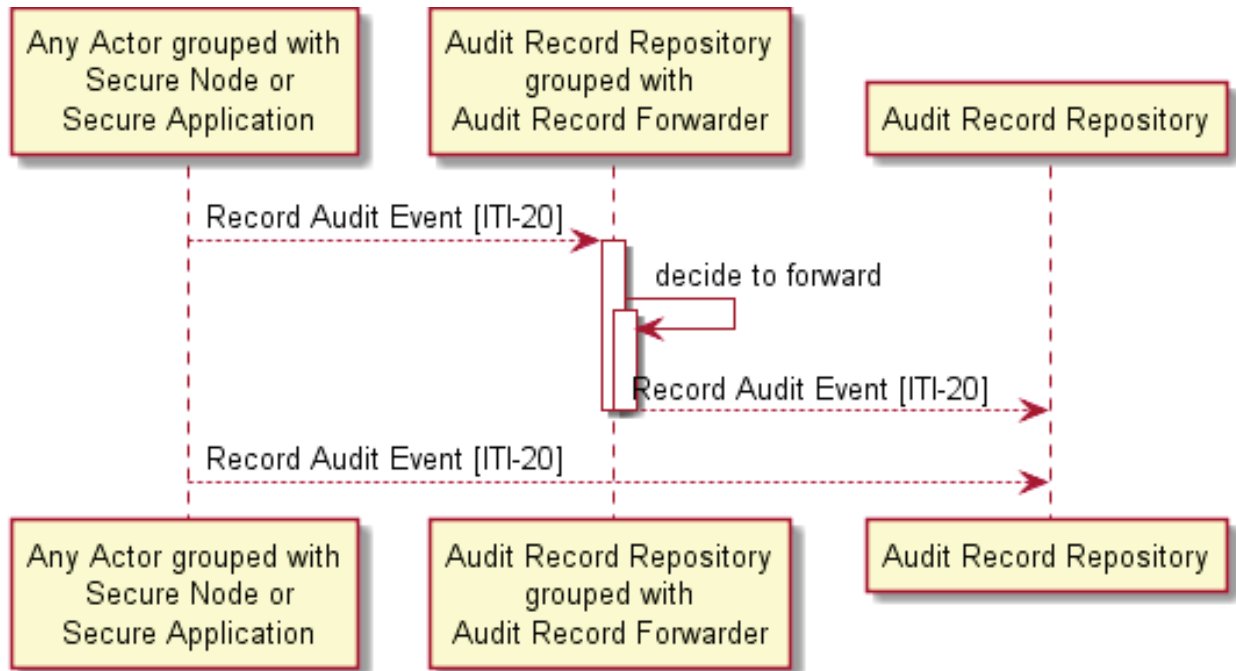
3.20.3 Referenced Standards

RFC5424	The Syslog Protocol.
RFC5425	Transmission of Syslog Messages over TLS
RFC5426	Transmission of Syslog Messages over UDP
RFC7525	Recommendations for Secure Use of Transport Layer Security (TLS) and Datagram Transport Layer Security (DTLS)
DICOM	DICOM PS3.15 Annex A.5 http://medical.nema.org/medical/dicom/current/output/chtml/part15/sect_A.5.html
ASTM E2147-01	Standard Specification for Audit and Disclosure Logs for Use in Health Information Systems
NIST SP 800-92	Guide to Computer Security Log Management.
W3C XML 1.0	Extensible Markup Language (XML) 1.0
<u>HL7 FHIR</u>	Release 4 http://hl7.org/fhir/R4/index.html
<u>RFC4627</u>	<u>The application/json Media Type for JavaScript Object Notation (JSON)</u>

Editor: update Section 3.20.4 adding the new text and interaction diagram that shows the two new RESTful interactions

1115

3.20.4 Interaction Diagram

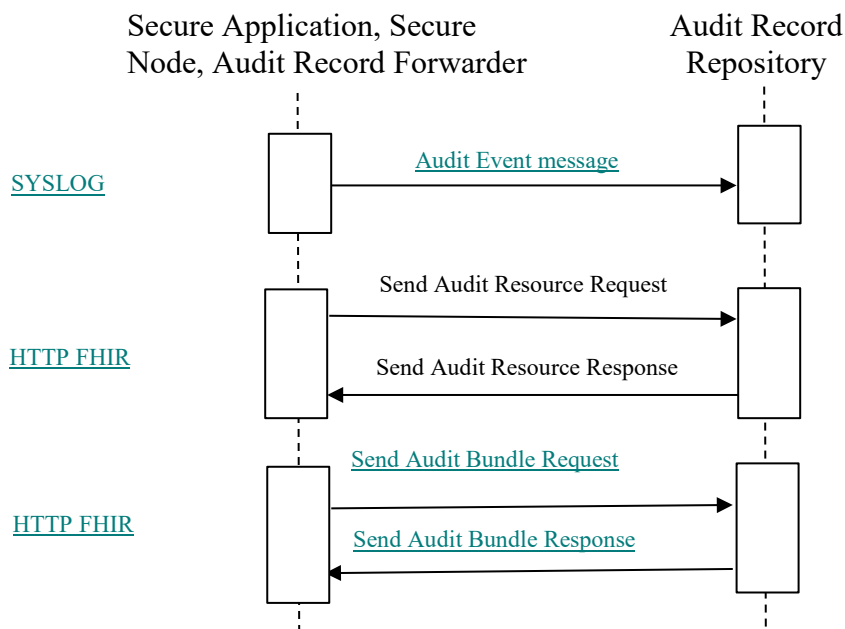


Note 1: Any actor initiating [ITI-20] may send to more than one Audit Record Repository.

Note 2: The Audit Repository that receives an [ITI-20] transaction may or may not be grouped with an Audit Record Forwarder. This diagram does not show a chain of forwarding between actors.

1120

The diagram below shows the three interaction that this transaction supports:



1125 *Editor: add the following sub-sections to Section 3.20.4*

3.20.4.2 Send Audit Resource Request

1130 A Secure Node, Secure Application, or Audit Record Forwarder that supports the Store AuditEvent Message Option, uses this message to post a single AuditEvent Resource to the Audit Record Repository using a FHIR create interaction (see <https://www.hl7.org/fhir/R4/http.html#create>).

3.20.4.2.1 Trigger Events

This message is sent when an actor that is grouped with Secure Node or Secure Application or an Audit Record Forwarder needs to post a single AuditEvent Resource to the Audit Record Repository.

1135 There are two trigger events:

1. A Secure Node or Secure Application detects an event that should be reported to the Audit Record Repository. This transaction does not specify all of the policies or reasons for reporting events. They may be specified in other IHE profiles, they may be specified by local law or regulation, or they may be specified by local policy.
- 1140 2. An Audit Record Forwarder determines that a received AuditEvent Resource should be sent to another Audit Record Repository. This transaction does not specify what rules or policies determine whether an AuditEvent Resource should be forwarded.

1145 An actor in any IHE profile, when grouped with a Secure Node or Secure Application, shall be able to report the events defined in Table 3.20.4.1.1.1-1. Additional reportable events are often identified for specific events in other IHE profiles, and are documented in that profile or in its transaction(s).

3.20.4.2.2 Message Semantics

1150 A Secure Node, Secure Application or Audit Record Forwarder shall issue an HTTP request according to requirements defined in the FHIR specification for “create” interaction (<http://hl7.org/fhir/R4/http.html#create>). The message uses an HTTP POST method to send a FHIR AuditEvent Resource.

The Secure Node, Secure Application or Audit Record Forwarder shall submit FHIR AuditEvent Resources in either XML format or JSON format. Values for media-type of the request message are defined in the ITI TF-2x: Appendix Z.6.

1155 An AuditEvent Resource that reflects the IHE Audit Trail Message definition defined in Section 3.20.7.1 shall conform to the requirements defined in Section 3.20.4.2.2.1.

3.20.4.2.2.1 Mapping between DICOM Audit Message definitions and FHIR AuditEvent resource for feed interaction

1160 The mappings between IHE Audit Trail Message content and FHIR `AuditEvent` Resource is based on FHIR Table 6.4.7.4, <http://hl7.org/fhir/R4/auditevent-mappings.html> that is further constrained in Table 3.20.4.2.2.1-1.

Table 3.20.4.2.2.1-1 is normative and contains mappings from Audit Message definitions for IHE transactions and based on DICOM standard into a FHIR `AuditEvent` Resource.

1165 **Table 3.20.4.2.2.1-1: DICOM Audit Message Definitions represented into an AuditEvent Resource**

DICOM AuditMessage	FHIR AuditEvent Resource
EventIdentification.EventID	type
EventIdentification.EventTypeCode	subtype
EventIdentification@EventActionCode	action
EventIdentification@EventDateTime	recorded
EventIdentification@EventOutcomeIndicator	outcome
EventIdentification.EventOutcomeDescription	outcomeDesc
EventIdentification.purposeOfUse	purposeOfEvent
ActiveParticipant	agent
ActiveParticipant.RoleIDCode	agent.type (Note 1)
ActiveParticipant.RoleIDCode	agent.role (Note 1)
ActiveParticipant@UserId	agent.who
ActiveParticipant@AlternativeUserId	agent.altId
ActiveParticipant@UserName	agent.name
ActiveParticipant@UserIsRequestor	agent.requestor
ParticipantRoleIDCode	agent.policy
ActiveParticipant.MediaIdentifier.MediaType	agent.media
ActiveParticipant@NetworkAccessPointID	agent.network.address
ActiveParticipant@NetworkAccessPointTypeCode	agent.network.type
AuditSourceIdentification	source
AuditSourceIdentification@AuditEnterpriseSiteId	source.site
AuditSourceIdentification@AuditSourceId	source.observer
AuditSourceIdentification.AuditSourceCode	source.type
ParticipantObjectIdentification	entity
ParticipantObjectIdentification@ParticipantObjectID and ParticipantObjectIdentification.ParticipantObjectIDTypeCode	entity.what
ParticipantObjectIdentification@ParticipantObjectTypeCode	entity.type
ParticipantObjectIdentification@ParticipantObjectTypeCodeRole	entity.role
ParticipantObjectIdentification@ParticipantObjectDataLifeCycle	entity.lifecycle
ParticipantObjectIdentification@ParticipantObjectSensitivity	entity.securityLabel
ParticipantObjectIdentification.ParticipantObjectName	entity.name (Note 2)

DICOM AuditMessage	FHIR AuditEvent Resource
ParticipantObjectIdentification.ParticipantObjectQuery	entity.query (Note 2)
ParticipantObjectIdentification.ParticipantObjectDetail	entity.detail
ParticipantObjectIdentification.ParticipantObjectDetail@type	entity.detail.type
ParticipantObjectIdentification.ParticipantObjectDetail@value	entity.detail.ValueBase64Binary

Note 1: The ActiveParticipant.RoleIDCode shall be mapped in the agent.role element, if the code is known by the Audit Record Repository as a type should be mapped in the agent.type element instead.

Note 2: Only one element between entity.name and entity.query shall be used in the AuditEvent Resource

1170

3.20.4.2.3 Expected Actions

The Audit Record Repository shall support all the media-types defined in ITI TF-2x: Appendix Z.6 (currently in the Appendix Z on HL7 FHIR Trial Implementation Supplement).

1175 On receipt of the Send Audit Resource Request message, the Audit Record Repository shall validate the Resources and respond with one of the HTTP codes defined in Section 3.20.4.3.2 Message Semantics.

For the Resource received, the Audit Record Repository may:

1. Discard the Resource as irrelevant.
2. Retain the Resource in an internal data store.
- 1180 3. Perform other processing on the Resource.

The Audit Record Repository may apply a variety of data retention rules to the data store. This transaction does not specify data retention rules. These are usually dependent upon the purposes assigned to a specific Audit Record Repository.

1185 If needed, an Audit Record Repository that needs to store a received AuditEvent Resource as a DICOM Audit Message can do the transformation from the FHIR Resource to a DICOM message according to the requirements defined in Table 3.20.4.2.2.1-1.

The Audit Record Repository shall store these resources and make them available for further search via the Retrieve ATNA Audit Event [ITI-81] transaction. These events shall not be available for further search via Retrieve Syslog Events [ITI-82] transaction.

1190 When the Audit Record Repository is grouped with an Audit Record Forwarder, the Audit Record Forwarder shall:

1. Apply filtering rules to all AuditEvent Resources received by the Audit Record Repository.
2. Forward all AuditEvent Resources that match filters to their configured destinations.

1195 If needed, an Audit Record Forwarder that needs to forward a received AuditEvent Resource using the Audit Event message (DICOM audit event via syslog protocol) can do the

transformation from the FHIR Resource to a DICOM message according to the requirements defined in Table 3.20.4.2.2.1-1.

3.20.4.3 Send Audit Resource Response

1200 The Audit Record Repository responds to the Secure Node, Secure Application or Audit Record Forwarder using a Send Audit Resource Response message in order to acknowledge the client about the result of the operation.

3.20.4.3.1 Trigger Events

1205 When the Audit Record Repository has finished storing the `AuditEvent` Resource received, it sends this message back to the client acknowledging the result of the request.

3.20.4.3.2 Message Semantics

The Audit Record Repository returns an HTTP Status code appropriate to the processing, conforming to specification requirements as specified in <https://www.hl7.org/fhir/R4/http.html#create>

1210 If the outcome is a success, the http status code of the response shall be a 2xx code.

If the outcome is a failure, the Audit Record Repository shall be capable of returning the following status codes:

- 404 – Not Found: When the resource sent by the client is not an `AuditEvent` Resource;
 - 422 - Unprocessable Entity: When the `AuditEvent` Resource sent is not compliant to processing rules.
- 1215

The Audit Record Repository can return other status codes 4xx or 5xx in accordance to internal business rules that are out of scope for this transaction.

3.20.4.3.3 Expected Actions

1220 The Audit Record Repository could return failures. For this reason, it is up to the client to decide what to do with failures that has been returned by the Audit Record Repository.

3.20.4.4 Send Audit Bundle Request

1225 A Secure Node, Secure Application or Audit Record Forwarder that supports the Store `AuditEvent` Message Option uses this message to post a Bundle of `AuditEvent` Resources to the Audit Record Repository using a FHIR batch interaction (see <https://www.hl7.org/fhir/R4/http.html#transaction>).

3.20.4.4.1 Trigger Events

This message is sent when an actor that is grouped with Secure Node or Secure Application or an Audit Record Forwarder needs to send multiple events to the Audit Record Repository.

There are two trigger events:

- 1230 1. A Secure Node or Secure Application detects at least one event that should be reported to the Audit Record Repository. This transaction does not specify all of the policies or reasons for reporting events. They may be specified in other IHE profiles, they may be specified by local law or regulation, or they may be specified by local policy.
- 1235 2. An Audit Record Forwarder determines that at least one received `AuditEvent` Resource should be sent to another Audit Record Repository. This transaction does not specify what rules or policies determine whether an `AuditEvent` Resource should be forwarded.

1240 An actor in any IHE profile, when grouped with a Secure Node or Secure Application, shall be able to report the events defined in Table 3.20.4.1.1.1-1. Additional reportable events are often identified for specific events in other IHE profiles, and are documented in that profile or transaction.

3.20.4.4.2 Message Semantics

An actor that is grouped with Secure Node or Secure Application or an Audit Record Forwarder shall issue an HTTP request according to requirements defined in the FHIR specification for “batch” interaction (see <https://www.hl7.org/fhir/R4/http.html#transaction>).

1245 The Audit Record Repository and the client shall both support the “batch” interaction.

The message uses an HTTP POST method to submit a FHIR `Bundle` Resource. The client shall post FHIR Resources in either XML format or JSON format. Values for media-type of the request message are defined in the ITI TF-2x: Appendix Z.6.

1250 The FHIR `Bundle` Resource shall contain at least one FHIR `AuditEvent` Resource (<https://www.hl7.org/fhir/R4/auditevent.html>).

The element `Bundle.entry.request.method` shall be valued with POST.

`AuditEvent` Resources included in the `Bundle` that reflect Audit Message definitions defined in IHE TF shall conform to the requirements defined in Section 3.20.4.2.2.1.

3.20.4.4.3 Expected Actions

1255 The Audit Record Repository shall support all the media-types defined in ITI TF-2x: Appendix Z.6.

On receipt of the Send Audit Bundle Resource Request, the Audit Record Repository shall validate Resources included in it and respond with one of the HTTP codes defined in Section 3.20.4.5.2 Message Semantics.

1260 For each Resource received in the `Bundle`, the Audit Record Repository may:

1. Discard the Resource as irrelevant.
2. Retain the Resource in an internal data store.
3. Perform other processing on the Resource.

1265 The Audit Record Repository may apply a variety of data retention rules to the data store. This transaction does not specify data retention rules. These are usually dependent upon the purposes assigned to a specific Audit Record Repository.

If needed, an Audit Record Repository that needs to store a received `AuditEvent` Resource as a DICOM Audit Message can do the transformation from the FHIR Resource to a DICOM message according to the requirements defined in Table 3.20.4.2.2.1-1.

1270 The Audit Record Repository shall store these resources and make them available for further search via the Retrieve ATNA Audit Event [ITI-81] transaction.

When the Audit Record Repository is grouped with an Audit Record Forwarder, the Audit Record Forwarder shall:

- 1275
1. Apply filtering rules to all `AuditEvent` Resources received by the Audit Record Repository.
 2. Forward all `AuditEvent` Resources that match filters to their configured destinations.

If needed, an Audit Record Forwarder that needs to forward a received `AuditEvent` Resource using the Audit Event message can do the transformation from the FHIR Resource to a DICOM message according to the requirements defined in Table 3.20.4.2.2.1-1.

1280 **3.20.4.5 Send Audit Bundle Response**

The Audit Record Repository sends a Send Audit Bundle Response message in response to a Send Audit Bundle Request.

3.20.4.5.1 Trigger Events

1285 When the Audit Record Repository has finished storing the `AuditEvent` Resources received in the `Bundle` Resource, it sends back this message to the client acknowledging the result of the request.

3.20.4.5.2 Message Semantics

1290 The Audit Record Repository returns an HTTP Status code appropriate to the processing, conforming to specification requirements as specified in <https://www.hl7.org/fhir/R4/http.html#transaction-response>.

When the Audit Record Repository has processed the request shall return an HTTP response with an overall status code.

1295 To allow the client to know the outcome of the transaction, and the identities assigned to the resources by the Audit Record Repository, the Audit Record Repository shall return a `Bundle`, with `type` set to `transaction-response` or `batch-response`, that contains one entry for each entry in the request, in the same order as received, with the outcome of processing the entry. Each `entry` element shall contain a response element with an HTTP Status Code which details the outcome of processing of the request entry.

If the outcome of the entry is a success, the `http` status code of the response shall be a 2xx code.

- 1300 If the outcome of the entry is a failure, the Audit Record Repository shall be capable of returning the following status codes:
- 404 – Not Found: When the resource sent by the client is not an `AuditEvent` Resource;
 - 422 - Unprocessable Entity: When the `AuditEvent` Resource sent is not compliant to processing rules.
- 1305 The Audit Record Repository can return other status codes 4xx or 5xx in accordance to internal business rules that are out of scope for this transaction.

3.20.4.5.3 Expected Actions

- 1310 The Audit Record Repository could return a partial success for the where some resources succeeded and other not. For this reason, it is up to the client to decide what to do with failures that have been returned by the Audit Record Repository.

Editor: Update Section 3.20.5 as follows:

3.20.5 Security Considerations

- 1315 The use of the TLS **or HTTPS** transport mechanism is recommended because the audit event messages often contain PHI or other sensitive information. See Section 3.20.4.1.2.1.
- The use of the TLS transport mechanism is not always required because there are other means of protection that may be more appropriate in some situations. The decision to use the UDP transport mechanism should be based upon a security and privacy risk analysis.
- 1320 The data store within the Audit Record Repository may contain sensitive information, and the Audit Record Repository analysis facilities may allow sensitive queries. It will be a high value target for malicious actors, and should be protected accordingly.
- The Audit Record Repository is required to generate audit event messages for various kinds of use of the data store and configuration changes. This is specified in Section 3.20.4.1.1.

- 1325 *Editor: Update the Appendix Z on HL7 FHIR TI supplement, Section Z.8:*

Z.8 Mobile Security Considerations

- 1330 There are many security and privacy concerns with mobile devices, including lack of physical control. Many common information technologies use of HTTP, including REST, access far less sensitive information than health information. These factors present an especially difficult challenge for the security model. Application developers should perform a Risk Assessment during design of their applications, and organizations responsible for the operational environment should perform Risk Assessments on the design and deployment of the operational environment. See FHIR Security and Privacy Module <http://hl7.org/fhir/R4/secpriv-module.html>.

1335 Actors should not communicate any patient information unless proper authentication, authorization, and communications security have been performed.

1340 There are many reasonable methods of securing interoperability transactions. These security models can be layered in without modifying the characteristics of the transaction. The use of TLS is encouraged, specifically the use of the ATNA Profile. User authentication on mobile devices is encouraged using Internet User Authorization (IUA) Profile. The IUA Profile is a profile of the OAuth protocol. IUA enables external Authorization providers, which can leverage pluggable authentication providers, such as OpenID Connect. The network communication security and user authentication are layered in at the HTTP transport layer and do not modify the interoperability characteristics defined in the transaction.

1345 ~~Security audit logging (e.g., ATNA) is recommended. Support for ATNA-based audit logging on the mobile health device may be beyond the ability of the client-constrained environment. For example, the client actor may only support HTTP interactions using JSON encoding, while the Record Audit Event [ITI-20] transaction requires the SYSLOG protocol and XML encoding. For this reason, the use of ATNA Audit Logging is not mandated. This means that the organization responsible for the operational environment must choose how to mitigate the risk of relying only on the service-side audit logging.~~

1350 Security audit logging (e.g., ATNA) is recommended. Support for ATNA-based audit logging on the mobile health device can be done using the Record Audit Event [ITI-20] transaction that supports HTTP interactions for both JSON and XML encoding.

1355 Many transactions using HTTP REST will include query parameters that would be identifiers, quasi-identifiers, or sensitive health topics. For example, it is common for patient identifier to be a query parameter. With this URL pattern, the query parameters are typically visible in the server audit log or browser history. The risk from this visibility should be mitigated in system or operational design, by protecting the logs as sensitive data, or by designing other measures into the system to prevent inappropriate exposure.